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June 7, 2024

() Action RequiredDue date:(x) Informational

BULLETIN NO. 037-24 OFFICE OF LEGAL AFFAIRS

- TO: Educational Service District Superintendents School District Superintendents
- FROM: Chris Reykdal, Superintendent of Public Instruction
- RE: Initial Guidance for Implementation of Initiative 2081
- CONTACT: Darryl Colman, Deputy Chief Legal Officer 360-725-6162, <u>darryl.colman@k12.wa.us</u> Jennifer Stevens, Executive Assistant for the Office of Legal Affairs 360-764-3602, jennifer.stevens@k12.wa.us

SUMMARY/BACKGROUND

In March 2024, the Legislature passed <u>Initiative 2081 (I-2081</u>), entitled the parents' bill of rights, which took effect on June 6, 2024. **Initiative 2081 did not change, reduce, or diminish student privacy rights in Washington schools that are protected by federal law.** The Office of Superintendent of Public Instruction (OSPI) is aware of pending litigation seeking a preliminary injunction that would prevent implementation of the initiative. School districts must implement the initiative as written unless the court takes action. However, the initiative conflicts with federal law in certain areas of student privacy. Because state law cannot override federal law, school districts should not make changes to any policies or procedures that could be implicated until clarity is provided by the court, the Legislature, the Attorney General's Office, or OSPI.

INITIAL GUIDANCE FOR IMPLEMENTATION OF INITIATIVE 2081

At the direction of the Legislature, OSPI is currently in the process of developing technical guidance and a tool to assist implementation. While much of I-2081 is consistent with state and federal law, there are some provisions that will require additional clarification, such as

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provisions related to student privacy and safety through disclosure of certain student records, and will be addressed in OSPI's comprehensive technical guidance. OSPI intends to publish the technical guidance and implementation tool by mid-summer 2024. This timeline may be adjusted, as needed, as the pending litigation unfolds.

In the interim, local education agencies (LEAs) must comply with both I-2081 and other existing state and federal laws. LEAs should implement I-2081 to be consistent with the federal Family Educational Rights and Privacy Act (FERPA), Health Insurance Portability and Accountability Act (HIPAA), and other applicable federal law. Initiative 2081 did not change, reduce, or diminish student privacy rights in Washington schools that are protected by such federal law, and state law cannot override federal law.

Until comprehensive statewide guidance and additional clarity around the conflicting laws is provided, LEAs should not change or enact policies based on I-2081, particularly around the disclosure of student records. If a situation arises where the meaning of I-2081 is uncertain or appears to conflict with existing law before OSPI publishes its technical guidance, then OSPI recommends that LEAs consult their legal counsel before taking action. OSPI also welcomes LEAs to share such questions with OSPI as they arise, so that OSPI may address them in the comprehensive guidance.

EXISTING STATUTORY REFERENCES FOR I-2081

OSPI recognizes that several provisions of I-2081 appear to overlap or mirror existing law without providing textual references. Therefore, OSPI is providing the below chart to aid the process of cross-referencing the provisions of the Initiative with existing law. Further guidance will be forthcoming as OSPI obtains legal advice and consults technical expertise.

Initiative Section	Existing Law
Sec. 1(2)(a):	RCW <u>28A.605.020</u> requires districts to enact a
Parent's right to examine textbooks,	policy providing for parent/guardian access to
curriculum, and supplemental material	their child's classroom, including teaching
used in their child's classroom.	material, and school-sponsored activities.
Sec. 1(2)(b)(i): Parent's right to inspect	RCW <u>28A.605.030</u> provides parents/guardians
their child's <i>public school records</i> in	with a right to review all education records of
accordance with RCW 28A.605, and to	their student, although the specific procedure
receive a copy of their child's records	is determined by each district.
within 10 business days of submitting a	See also 20 U.S.C. § 1232g and 34 CFR Part 99
written request, either electronically or on	(FERPA and related regulations); 20 U.S.C. §
paper.	

Initiative Section	Existing Law
	<u>1400 et. seq.</u> (IDEA) and <u>WAC 392-172A-05190</u>
	(access to special education records).
	Please note: While this provision does not
	provide parents/guardians with greater access
	to their students' education records than they
	already have under FERPA and IDEA, the 10- day response timeline is significantly shorter
	than under existing authorities.
	than under existing autionties.
Sec. 1(2)(f): Parent's right to receive	RCW 28A.320.160 requires school districts to
immediate notification if a criminal action	notify parents/guardians of alleged sexual
is deemed to have been committed against	misconduct by a school employee at first
their child or by their child.	opportunity but in all cases within 48 hours.
	WAC <u>392-400-455</u> and WAC <u>392-400-515</u>
	require notice to parents/guardians of
	discipline or emergency removals.
Sec. 1(2)(g): Parent's right to receive	RCW <u>28A.600.475</u> requires school districts to
immediate notification if <i>law enforcement</i>	notify parents/guardians and students in
personnel question their child, except in	advance of turning over student records to law
cases where the parent or legal guardian	enforcement pursuant to a subpoena or court
has been accused of abusing or neglecting	order.
the child.	
Sec. 1(2)(h): Parent's right to receive	RCW <u>28A.605.010</u> provides that school
immediate notification if their <i>child is</i>	districts must not allow students to be
taken or removed from the public school	removed from school grounds during school
campus without parental permission,	hours unless authorized by a parent/guardian
including to stay at a youth shelter or 'host home' as defined in RCW 74.15.020.	with legal custody.
nome as defined in KCW 74.15.020.	Please note: There is a limited exception in
	RCW 28A.605.010 for removal by school
	security personnel, and existing policy requires
	parent/guardian notification in such
	circumstances. See WSSDA Model Policy
	3124P.
Sec. 1(2)(i): Parent's right to receive	RCW <u>28A.642.010</u> prohibits discrimination
assurance their child's public school will	based on religion. See also RCW 28A.600.025.

Initiative Section	Evicting Low
not discriminate against their child based	Existing Law
-	WAC <u>392-190-060</u> requires each school district to include a nondiscrimination statement in
upon the sincerely held <i>religious beliefs</i> of	written announcements, notices, recruitment
the child's family in accordance with	
chapter 28A.642 RCW.	materials, employment application forms, and
	other publications made available to all
	students, parents/guardians, or employees.
	The federal Ducto stice of Ducil Dickto
	The federal Protection of Pupil Rights
	Amendment (PPRA) requires prior written
Cas 1(2)(i) Devent's visit to versive	consent by parents/guardians under similar
Sec. 1(2)(j): Parent's right to receive	circumstances. See <u>20 U.S.C. § 1232h</u> . See also
written notice and the option to opt their	<u>34 CFR Part 98</u> .
child out of any <i>surveys, assignments,</i>	Places note: The above for board on the
questionnaires, role-playing activities,	Please note: The above federal provisions
recordings of their child, or other student	only apply to programs administered with
engagements that include questions about	federal funds, and only to "a survey, analysis,
any of the following:	or evaluation."
(i) The child's <i>sexual experiences</i> or	
attractions;	RCW <u>28A.300.475(7)</u> allows parents/guardians
(ii) The child's family beliefs, morality,	to view materials and opt their children out of
religion, or political affiliations;	instruction on comprehensive sexual health
(iii) any mental health or psychological	education. WAC <u>392-500-030</u> requires written
<i>problems</i> of the child or a family member;	consent of parent/guardian prior to any
and	written or oral test, questionnaire, survey, or
(iv) All surveys, analyses, and evaluations	examination to elicit the personal religious
subject to areas covered by the protection	beliefs or practices of a student or
of pupil rights amendment of the family	parents/guardians. WAC <u>392-500-035</u> requires
educational rights and privacy act.	each school district to keep on file the written
	consent of the parent/guardian prior to the
	administering of any diagnostic personality
	test.
Sec. 1(2)(k): Parent's right to receive	RCW <u>28A.300.475(7)</u> allows parents/guardians
written notice and have the option to opt	to view materials and opt their children out of
their child out of <i>instruction on topics</i>	instruction on comprehensive sexual health
associated with sexual activity in	education.
accordance with RCW 28A.300.475.	
Sec. 1(2)(a): Parent's right to be informed	While RCW 28A.655.270 referenced in this
Sec. 1(2)(o): Parent's right to be informed	
if their child's academic performance,	subsection was repealed in 2023 (Laws 2023 c

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Initiative Section	Existing Law
including whether their child is provided a	271 § 11), the references below from existing
student learning plan under RCW	law could support districts' implementation.
28A.655.270, is such that it could threaten	
the child's ability to be promoted to the	Existing law requires districts to provide
next grade level and to be offered an in-	information about the resources available to
person meeting with the child's classroom	assist the child and the parents/guardians.
teacher and principal to discuss any	Further, parents/guardians are already notified
resources or strategies available to support	of their children's performance on tests and
and encourage the child's academic	assessments conducted under Chapter
improvement.	28A.230 RCW. See WAC <u>180-51-220</u> , RCW
	<u>28A.320.203</u> , RCW <u>28A.230.195</u> , RCW
	<u>28A.300.320</u> .

INFORMATION AND ASSISTANCE

For questions regarding this bulletin, please contact Darryl Colman, Deputy Chief Legal Officer, at <u>darryl.colman@k12.wa.us</u>, or Jennifer Stevens, Executive Assistant for the Office of Legal Affairs, at <u>jennifer.stevens@k12.wa.us</u>. The OSPI TTY number is 360-664-3631.

This bulletin is also available on the **Bulletins** page of the OSPI website.

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