## Indian Gaming: Economic, Social-Cultural, and Political Frames (A Triptych Case Study) By Shalin Hai-Jew, Ed.D.

#### **Teaching Notes**

### Issues / Topics case includes:

- 1. Economic reasoning for Indian gaming
- 2. Social-cultural issues in Indian gaming
- 3. Political issues in Indian gaming

#### **Learning Objectives:**

- 1. To introduce the history behind Native gaming
- 2. To address the many economic rationales behind Indian gaming
- 3. To show the social-cultural debates in Indian gaming
- 4. To illustrate the political and legal oversight for Indian gaming
- 5. To encourage logical analysis and problem solving skills as applied to a realworld tribal development situation

**Abstract**: "Indian Gaming" addresses an issue that has far-reaching economic, cultural and political implications for Native Americans, their leadership, reservation life, and the socio-economic status of many in Indian country.

This three-part case study uses three frames to understand this complex issue: economic, socio – cultural and political frames. These cases use a problem-based discussion model. The economic frame focuses on the challenges of economic development on reservations and how the public land model precludes some economic endeavors. The socio-cultural frame examines the stresses of maintaining a traditional culture in a global political and economic realm where cultural compromises may be forefront. The political frame looks at the legal principles and practices related to Indian gaming and the many layers of oversight for Indian gaming regulation.

The case itself is a "generic" without a specific focus on a particular tribe in order to be more inclusive and open to analysis with a particular focus on any of the hundreds of federally-recognized Native American tribes. An introductory section-- Indian Gaming in the U.S.: A Broad Introduction—sets the stage. The three cases are named as follows:

- "All In? Economic Factors to Consider in Native Gaming"
- "Smallpox or New Buffalo: What's the Right Analogy for Indian Gaming?"
- "Setting the Rules for Native Gaming"

Each case includes discussion questions, role playing ideas, digital learning objects, case analytics, vocabulary, and embedded notes for instructors.

#### **Case Versioning:**

Given the needs of The Enduring Legacies Project, there are two versions of the cases. One is for face-to-face delivery, and one is for online delivery. The face-to-face is written for upper high school and early college level learners. The online version is for upper-level college learners and involves more in-depth research and citations.

# **Online Versioning / Pedagogical Strategy**

## **Asynchronous Interactivity**

Message board and threaded discussions Presentation of digital learning objects and presentations online

## **Synchronous Interactivity**

Synchronous (chat and live interaction, guest speaker)
\* Look at the benefits of a point-by-point discussion synchronously for depth and a sense of order. Take turns to include everyone.

## **Archival Aspect**

Online presentation of slideshows, speeches, papers, research...and archival in eportfolios or sites

Teaming (asynchronous and synchronous)

## **Online Sites**

Online gaming sites and regulatory resources on the WWW Tribal sites

## Native American Cultural Aspect

Make the stances non-confrontational and cooperative, with a focus on problem-solving. Help learners work together on teams.

## "Hidden Information" from Research

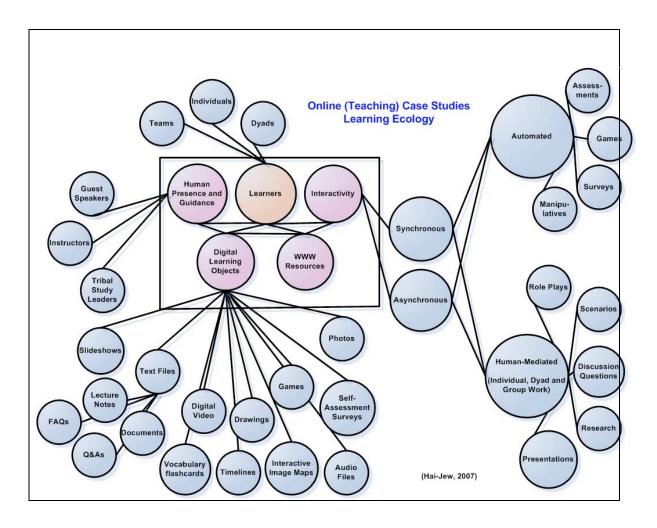
Search for relevant "hidden information" that has not yet made it into the research.

Case Types: Problem-based and Discussion Learning, Analysis of a Generic

## **Possible Approaches**

Re-enactments Role playing Plan creation (problem-solving approach for business or leadership structures) Cultural artifact analysis Teamwork Research Online speeches EPortfolios

The image below shows how a full-wrap online delivery strategy provides a more holistic learning experience in digital spaces. The learners will engage with experts related to Native American gaming, digital learning objects like slideshows and audio video files, WWW resources, and the planned interactivity in engaging with these facilitated cases.



# **Teaching Notes**

## **Learning Competencies:**

Various learning competencies may be addressed by these cases. These have been defined in the following domains: knowledge, attitudes, and skills.

Knowledge	Attitudes	Skills
1. Subject Matter		
<b>Competencies</b> (Domain		
Knowledge)		
The learners will	The learners will form an	The learners will be skilled
understand	attitude of	in
The economic rationales	Support for the various	Explaining the economic
supporting (and those not	endeavors to improve the	rationales supporting (and
supporting) Native	livelihoods of Native	those not supporting)
American gaming for tribes	Americans	Native American gaming
		for tribes ; brainstorming
		various economic strategies
		to improve the livelihoods

		of Native Americans ; understanding the up-front costs of setting up Indian gaming ; understanding the need for a diverse economic base for tribes
Knowledge	Attitudes	Skills
1. Subject Matter Competencies (Domain Knowledge)	(continued)	
The various socio-cultural issues raised with the advent of Native American gaming.	Empathy with the various socio-cultural stances regarding Native American gaming	Articulating the various socio-cultural issues raised with Native American gaming
The role of Native American casinos in promoting and supporting Native American identities, interests and cultures	Curiosity about the role of Native American tribal casinos in promoting Native American identities, interests and cultures	Promoting various Native American identities and cultural aims through existing social channels
A knowledge of the history of Native American gaming in the US	A logical and informed approach to Native American gaming in the US	Discoursing on the history of Native American gaming in the US
An understanding of the competition between tribes over Indian gaming	An awareness of a range of opinions among Native American tribes	The ability to articulate some of the various stances of differing tribes about Native gaming
A knowledge of the possible negative externalities to tribal gaming	Open-mindedness and analytical thinking about the positives and negatives stemming from tribal gaming	Identifying some positive and negative externalities caused by tribal gaming
An understanding of the rationales behind Native American gaming policies at the federal, tribal and state levels; The laws and policies affecting Native American gaming	Logic analysis regarding the governance and oversight issues related to Native American gaming	Understanding the respective oversight roles at the national, tribal and state levels in regards to Native American gaming Describing the IGRA and some of the general laws
The styling and branding of particular Native American casinos	Awareness of the multi- layered impacts of Native American gaming, including on the realm of	and policies affecting Native American gaming Identifying some of the styling and branding of various Native American casinos

	public opinion and	
	perceptions	
The internal and external public relations piece in running casinos	Empathy with the various needs of the internal and external publics	Naming the various internal and external publics that Native American casinos face
Knowledge	Attitudes	Skills
1. Subject Matter Competencies (Domain Knowledge)	(continued)	
The intrinsic human and hedonic needs satisfied by gaming	Empathy and understanding about why some people "game"	Explaining the aspects of human needs that may be satisfied through gaming
The various Native American spiritual and cultural beliefs as they interrelate with Native American gaming	Empathy about the varied stances that different Native American tribes take towards gaming	Describing a range of Native American spiritual and cultural beliefs related to Native American gaming
The main stakeholders surrounding Native American gaming	Understanding regarding the different stances of the different stakeholders involved in Native American gaming	Naming the various stakeholders surrounding Native American gaming and summarizing their general stances
The roles of various regulatory agencies over Native American gaming	Respect for the various regulatory agencies involved in Native American gaming	An ability to name and describe the various regulatory agencies overseeing Native American gaming
Knowledge	Attitudes	Skills
2. Strategic Competencies The learners will understand The factors that may contribute to economic decision-making	The learners will form an attitude ofRealism in approaching economic issues within a system, a tribe and a casino, with basic understandings based on a free economic system and a business model	The learners will be skilled in Using the terminology and ideas of economics
The need for social and cultural buy-in in the building of a casino in a region	Respect for the various constituencies that may be affected by the building and operating of a Native American casino in a particular area	Listening to the various concerns of stakeholders in a casino's building and its operations; Soliciting feedback from various stakeholders in a

		public venue
Various negotiations and	Engagement in	Analyzing and developing
other strategies used in	understanding the elements	strategies to achieve certain
formulating political	that feed into policy making	political aims
decisions	and political	r · · · · · ·
	decision0making	
Knowledge	Attitudes	Skills
3. Social Competencies		
The learners will	The learners will form an	The learners will be skilled
understand	attitude of	in
The way to communicate	Listening and respect for	Communicating their own
with others regarding	others' opinions and voices	ideas with clarity and
possibly controversial	1	listening accurately to the
issues		ideas of others
An understanding of	Respect for a diversity of	Articulating the various
various stances on Native	opinions regarding Native	stances of various
American gaming,	American gaming	individuals and entities on
particularly those that are		the issue of Native
different from one's own		American gaming
Form alliances with	Cooperation in working	Negotiate fairly and clearly;
disparate groups for	with disparate groups to	articulate shared interests
positive aims	push forward shared aims	(between entities) logically
F	and goals	()
Knowladge		
Knowledge	Attitudes	Skills
4. Self-Competences		
4. Self-Competences The learners will	The learners will form an	The learners will be skilled
4. Self-Competences The learners will understand	<i>The learners will form an attitude of</i>	<i>The learners will be skilled in</i>
4. Self-CompetencesThe learners willunderstandThe importance of Native	<i>The learners will form an attitude of</i> Respect for the strengths of	<i>The learners will be skilled</i> <i>in</i> Analyzing whether policies
4. Self-CompetencesThe learners willunderstandThe importance of NativeAmerican sovereignty and	<i>The learners will form an attitude of</i> Respect for the strengths of Native American peoples,	<i>The learners will be skilled</i> <i>in</i> Analyzing whether policies and actions may benefit
4. Self-CompetencesThe learners willunderstandThe importance of Native	The learners will form an attitude ofRespect for the strengths of Native American peoples, their histories, and their	The learners will be skilled in Analyzing whether policies and actions may benefit Native Americans in their
4. Self-CompetencesThe learners willunderstandThe importance of NativeAmerican sovereignty and	<i>The learners will form an attitude of</i> Respect for the strengths of Native American peoples,	The learners will be skilled in Analyzing whether policies and actions may benefit Native Americans in their sovereignty or not ;
4. Self-CompetencesThe learners willunderstandThe importance of NativeAmerican sovereignty and	The learners will form an attitude ofRespect for the strengths of Native American peoples, their histories, and their	The learners will be skilled in Analyzing whether policies and actions may benefit Native Americans in their
4. Self-CompetencesThe learners willunderstandThe importance of NativeAmerican sovereignty and	The learners will form an attitude ofRespect for the strengths of Native American peoples, their histories, and their	The learners will be skilled in Analyzing whether policies and actions may benefit Native Americans in their sovereignty or not ;
4. Self-Competences The learners will understand The importance of Native American sovereignty and self determination	<i>The learners will form an</i> <i>attitude of</i> Respect for the strengths of Native American peoples, their histories, and their collective futures	The learners will be skilled in Analyzing whether policies and actions may benefit Native Americans in their sovereignty or not ; advocating for their own
4. Self-Competences         The learners will         understand         The importance of Native         American sovereignty and         self determination         The importance of the	The learners will form an attitude ofRespect for the strengths of Native American peoples, their histories, and their collective futuresCare for the various voices	The learners will be skilled in Analyzing whether policies and actions may benefit Native Americans in their sovereignty or not ; advocating for their own rights in a complex and live environment Surfacing the various
4. Self-Competences The learners will understand The importance of Native American sovereignty and self determination	The learners will form an attitude ofRespect for the strengths of Native American peoples, their histories, and their collective futuresCare for the various voices of Native American	The learners will be skilled in Analyzing whether policies and actions may benefit Native Americans in their sovereignty or not ; advocating for their own rights in a complex and live environment
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4. Self-CompetencesThe learners will understandThe importance of Native American sovereignty and self determinationThe importance of the various voices of Native	The learners will form an attitude ofRespect for the strengths of Native American peoples, their histories, and their collective futuresCare for the various voices of Native American	The learners will be skilledinAnalyzing whether policiesand actions may benefitNative Americans in theirsovereignty or not ;advocating for their ownrights in a complex and liveenvironmentSurfacing the variousstances of Native American
4. Self-Competences         The learners will         understand         The importance of Native         American sovereignty and         self determination         The importance of the         various voices of Native         American individuals,	The learners will form an attitude ofRespect for the strengths of Native American peoples, their histories, and their collective futuresCare for the various voices of Native American individuals, groups, and	The learners will be skilled in Analyzing whether policies and actions may benefit Native Americans in their sovereignty or not ; advocating for their own rights in a complex and live environment Surfacing the various stances of Native American individuals, groups, and
<ul> <li>4. Self-Competences         The learners will             understand         The importance of Native             American sovereignty and             self determination         The importance of the             various voices of Native             American individuals,             groups and leadership         </li> </ul>	The learners will form an attitude ofRespect for the strengths of Native American peoples, their histories, and their collective futuresCare for the various voices of Native American individuals, groups, and	The learners will be skilled in Analyzing whether policies and actions may benefit Native Americans in their sovereignty or not ; advocating for their own rights in a complex and live environment Surfacing the various stances of Native American individuals, groups, and
<ul> <li>4. Self-Competences         The learners will             understand         The importance of Native             American sovereignty and             self determination         </li> <li>The importance of the         various voices of Native         American individuals,             groups and leadership             organizations         </li> </ul>	The learners will form an attitude ofRespect for the strengths of Native American peoples, their histories, and their collective futuresCare for the various voices of Native American individuals, groups, and leadership organizations	<i>The learners will be skilled</i> <i>in</i> Analyzing whether policies and actions may benefit Native Americans in their sovereignty or not ; advocating for their own rights in a complex and live environment Surfacing the various stances of Native American individuals, groups, and leadership organizations
<ul> <li>4. Self-Competences         The learners will             understand         The importance of Native             American sovereignty and             self determination         </li> <li>The importance of the         various voices of Native             American individuals,             groups and leadership             organizations             That various Native</li> </ul>	The learners will form an attitude ofRespect for the strengths of Native American peoples, their histories, and their collective futuresCare for the various voices of Native American individuals, groups, and leadership organizationsInquisitiveness about the	The learners will be skilled in Analyzing whether policies and actions may benefit Native Americans in their sovereignty or not ; advocating for their own rights in a complex and live environment Surfacing the various stances of Native American individuals, groups, and leadership organizations Conducting research on
<ul> <li>4. Self-Competences         The learners will             understand         The importance of Native             American sovereignty and             self determination            The importance of the         various voices of Native             American individuals,             groups and leadership             organizations             That various Native             American issues have</li></ul>	The learners will form an attitude ofRespect for the strengths of Native American peoples, their histories, and their collective futuresCare for the various voices of Native American individuals, groups, and leadership organizationsInquisitiveness about the underlying factors behind	The learners will be skilledinAnalyzing whether policiesand actions may benefitNative Americans in theirsovereignty or not ;advocating for their ownrights in a complex and liveenvironmentSurfacing the variousstances of Native Americanindividuals, groups, andleadership organizationsConducting research oncomplex and live Native
<ul> <li>4. Self-Competences         The learners will             understand         The importance of Native             American sovereignty and             self determination            The importance of the         various voices of Native             American individuals,             groups and leadership             organizations             That various Native             American issues have             underlying complexities     </li> </ul>	The learners will form an attitude ofRespect for the strengths of Native American peoples, their histories, and their collective futuresCare for the various voices of Native American individuals, groups, and leadership organizationsInquisitiveness about the underlying factors behind various Native American	The learners will be skilledinAnalyzing whether policiesand actions may benefitNative Americans in theirsovereignty or not ;advocating for their ownrights in a complex and liveenvironmentSurfacing the variousstances of Native Americanindividuals, groups, andleadership organizationsConducting research oncomplex and live NativeAmerican issues in order to

**Intended Audiences**: The intended audience may be upper-level high school learners and lower-level college learners for the face-to-face versions of the cases. The online versions of the cases have been designed for upper-level college learners.

**Updating Plan for Indian Gaming Cases:** These three (triptych) related case studies will need to be updated for the following elements:

- Legal and regulatory changes
- New Indian gaming policies
- New development of casinos, new business strategies, new games
- New economic development strategies related to the development of casinos
- New tribal leadership and approaches to Indian gaming
- Changes in consumer expectations for gaming entertainment
- Stakeholder changes, different stakeholders to the gambling issues